

# EXHIBIT B



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION 1  
1 CONGRESS STREET, SUITE 1100  
BOSTON, MASSACHUSETTS 02114-2023

September 30, 1999

**RECEIVED**

**OCT 6 1999**

**Northbridge Town Manager**

Mr. William F. Williams, Town Manager  
Town of Northbridge  
Northbridge Town Hall  
7 Mair Street  
Whitinsville, Massachusetts 01588

Re: NPDES Reapplication No. MA0100722

Dear Mr. Williams:

Enclosed is your final National Pollutant Discharge Elimination system (NPDES) permit issued pursuant to the Clean Water Act (the "Federal Act"), as amended, and the Massachusetts Clean Waters Act (the "State Act"), 21 M.G.L. §§43-45, as amended. The Environmental Permit Regulations, at 40 C.F.R. §124.15, 48 Fed. Reg. 14271 (April 1, 1983), require this permit to become effective on the date specified in the permit.

Also enclosed is a copy of the Massachusetts State Water Quality Certification for your final permit, the Agency's response to the comments received on the draft permit and information relative to hearing requests and stays of NPDES permits. Should you desire to request a formal hearing, your request should be submitted to the Agency as outlined in the enclosure and a similar request should also be filed with the Director of the Massachusetts Division of Water Pollution Control in accordance with the provisions of the Massachusetts Administrative Procedures Act, the Division's Rules for the Conduct of Adjudicatory Proceedings and the Timely Action Schedule and Fee Provisions (see enclosure).

We appreciate your cooperation throughout the development of this permit. Should you have any questions concerning the permit, feel free to contact George Papadopoulos of my staff at 617/918-1579.

Sincerely,

A handwritten signature in cursive script, appearing to read "B. Pitt".

Brian Pitt, Chief  
Massachusetts NPDES Permit Program Unit

Enclosures

cc: State Water Pollution Control Agency  
All Interested Parties

State Permit No. M-51  
Permit No. MA0100722  
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AUTHORIZATION TO DISCHARGE UNDER THE  
NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM

In compliance with the provisions of the Federal Clean Water Act as amended, (33 U.S.C. §§1251 et seq.; the "CWA", and the Massachusetts Clean Waters Act, as amended, (M.G.L. Chap. 21, §§26-53),

Town of Northbridge  
Department of Public Works

is authorized to discharge from a facility located at

643 Providence Road  
Northbridge, MA 01588

to receiving water named

Unnamed brook to the Blackstone River

in accordance with effluent limitations, monitoring requirements and other conditions set forth herein.

This permit shall become effective thirty (30) days after the date of signature.

This permit and the authorization to discharge expire at midnight, five (5) years from the effective date.

This Permit supersedes the permit issued on September 30, 1992.

This permit consists of 13 pages in Part I including effluent limitations, monitoring requirements, etc., and 35 pages in Part II including General Conditions and Definitions.

Signed this 30 day of *September, 1999*

*Janet M. Murphy*  
Director  
Office of Ecosystem Protection  
Environmental Protection Agency  
Boston, MA

*Glenn Harris*  
Director, Division of  
Watershed Management  
Department of Environmental  
Protection  
Commonwealth of Massachusetts  
Boston, MA

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**A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS**

1. During the period beginning on the effective date and lasting through the expiration date, the permittee is authorized to discharge treated sanitary and industrial wastewater from outfall serial number 001. Such discharges shall be limited and monitored by the permittee as specified below:

Effluent Characteristic      Discharge Limitations      Monitoring Requirement

	(specify units)		Maximum Daily	Measurement Frequency	Sample Type
	Average Monthly	Average Weekly			
Flow, MGD	2.0 <sup>1</sup>	-----	-----	Continuous	See Footnote 2
BOD <sub>5</sub> , mg/l	10	10	Report	Weekly <sup>3</sup>	24-hr comp <sup>4</sup>
TSS, mg/l	10	10	Report	Weekly <sup>3</sup>	24-hr comp <sup>4</sup>
pH, S.U.	See I.A.1.b.		-----	Daily	Grab
Dissolved Oxygen	--- 5.0 ng/l minimum		-----	1/Week	Grab
Fecal Coliform <sup>5</sup> , #/100 ml	200	400	400	2/Week	Grab
(April 1 - October 31)					
Total Residual Chlorine <sup>5,6</sup> , ug/l	13	-----	22 <sup>7</sup>	1/Day	Grab
(April 1 - October 31)					
Total Ammonia Nitrogen, in mg/L as N					
(May 1 - October 31)	2.0	4.0	Report	1/Week	24 hour comp <sup>4</sup>
(November 1 - April 30)	9.0	18	Report	1/Week	24 hour comp <sup>4</sup>
Phosphorus, Total, mg/l					
April 1 - October 31	1.0	-----	Report	1/Week	24-hr comp <sup>4</sup>
November 1 - March 31	Report	-----	-----	1/Month	24-hr comp <sup>4</sup>
Nitrate and nitrite nitrogen, mg/l			Report	1/Month	24-hr comp <sup>4</sup>
Copper, Total, ug/l	7.7	-----	11	1/Month	24-hr comp <sup>4</sup>
Lead, Total, ug/l	1.6	-----	40	1/Month	24-hr comp <sup>4</sup>
Zinc, Total, ug/l	70	-----	77	1/Month	24-hr comp <sup>4</sup>
Whole Effluent Toxicity Testing					
LC <sub>50</sub> <sup>9</sup>	-----	-----	100%	4/Year <sup>9</sup>	24-hr comp <sup>4</sup>
NOEC <sup>10</sup>	-----	-----	≥ 88% <sup>11</sup>	4/Year <sup>9</sup>	24-hr comp <sup>4</sup>

-- Footnotes are listed on Pages 3 and 4 --

## PART I.A.1 continued

- a. The discharge shall not cause a violation of the water quality standards of the receiving waters.
- b. The pH of the effluent shall not be less than 6.5 nor greater than 8.3 at any time, unless these values are exceeded due to natural causes.
- c. The discharge shall not cause objectionable discoloration of the receiving waters.
- d. The effluent shall contain neither a visible oil sheen, foam, nor floating solids at any time.
- e. The permittee's treatment facility shall maintain a minimum of 85 percent removal of both total suspended solids and biochemical oxygen demand. The percent removal shall be based on monthly average values.
- f. When the effluent discharged for a period of 90 consecutive days exceeds 80 percent of the designed flow, the permittee shall submit to the permitting authorities a projection of loadings up to the time when the design capacity of the treatment facility will be reached, and a program for maintaining satisfactory treatment levels consistent with approved water quality management plans.

## Footnotes:

1. The 2.0 MGD flow limit was used in the waste load allocation model discussed in the Fact Sheet.
2. For flow, report maximum and minimum daily rates and total flow for each operating date.
3. Sampling required for influent and effluent.
4. A 24-hour composite sample will consist of at least eight (8) flow weighted grab samples taken during one working day.

## Footnotes (continued)

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5. Fecal coliform and total residual chlorine monitoring will be conducted during the period April 1st through October 31st only, to reflect the seasonal chlorination. These are also State certification requirements.
6. Total Residual Chlorine (TRC) shall be tested using Amperometric Titration or the DPD spectrophotometric method. The EPA approved methods are found in Standard Methods for the Examination of Water and Wastewater - 18<sup>th</sup> Edition, 4500-CL E and method 4500-CL G or USEPA Manual of Methods of Analysis of Water and Wastes Method 330.5.  
  
Compliance/noncompliance determinations of TRC values will be based on the Minimum Level (ML). The ML for TRC is 50 ug/l, and it may be reduced by permit modification as more sensitive test methods are approved by EPA and MA DEP. Any effluent TRC value below 50 ug/l shall be reported as zero.
7. The daily maximum TRC limit is an instantaneous limit and the highest of all sample results for the month shall be reported. See Attachment 1 for the chlorination system report requirement.
8. The  $LC_{50}$  is the concentration of effluent which causes mortality to 50% of the test organisms. Therefore, a 100% limit means that a sample of 100% effluent (no dilution) shall cause no more than a 50% mortality rate.
9. The permittee shall conduct chronic and acute toxicity tests four times per year. The permittee shall test the daphnid, Ceriodaphnia dubia, and the fathead minnow, Pimephales promelas. Toxicity test samples shall be collected and tests completed during the quarters ending March 31, June 30, September 30 and December 31. Results are to be submitted by the 15th day of the month following the end of the quarter. See Permit Attachment A, Toxicity Test Procedure and Protocol. After submitting 4 consecutive, acceptable tests for WET, demonstrating compliance with the permit limits, the permittee may request a reduction in the frequency or the elimination of WET testing. The permittee is required to continue testing at the frequency specified in the permit until notice is received by certified mail from the EPA that the frequency for WET testing has been changed.
10. C-NOEC is the highest effluent concentration at which No Observed Chronic Effects (e.g. growth, reproduction, mortality) will occur at continuous exposure to test organisms in a life-cycle or partial life-cycle test.
11. The "88% or greater" limit is defined as a sample which is composed of 88% (or greater) effluent, the remainder being dilution water. This is a maximum daily limit derived as a percentage of the inverse of the dilution factor of 1.14:1.

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Part I.A. continued

2. All POTWs must provide adequate notice to the Director of the following:
  - a. Any new introduction of pollutants into that POTW from an indirect discharger in a primary industry category discharging process water; and
  - b. Any substantial change in the volume or character of pollutants being introduced into that POTW by a source introducing pollutants into the POTW at the time of issuance of the permit.
  - c. For purposes of this paragraph, adequate notice shall include information on:
    - (1) the quantity and quality of effluent introduced into the POTW; and
    - (2) any anticipated impact of the change on the quantity or quality of effluent to be discharged from the POTW.
3. **Prohibitions Concerning Interference and Pass-Through:**

Pollutants introduced into POTW's by a non-domestic source (user) shall not Pass Through the POTW or Interfere with the operation or performance of the works.
4. **Toxics Control**
  - a. The permittee shall not discharge any pollutant or combination of pollutants in toxic amounts.
  - b. The total chlorine residual and/or other toxic components of the effluent shall not result in any demonstrable harm to aquatic life or violate any state or federal water quality standard which has been or may be promulgated.

**B. OPERATION AND MAINTENANCE OF THE SEWER SYSTEM**

Operation and maintenance of the sewer system shall be in compliance with the General Requirements of Part II and the following terms and conditions:

1. Maintenance Staff

The permittee shall provide an adequate staff to carry out the operation, maintenance, repair, and testing functions required to ensure compliance with the terms and conditions of this permit.

2. Infiltration/Inflow

The permittee shall eliminate excessive infiltration/inflow to the sewer system. A summary report of all actions taken to minimize infiltration/inflow during the previous twelve months shall be submitted to EPA and the MA DEP by April 1st of each year.

3. Alternate Power Source

In order to maintain compliance with the terms and conditions of this permit, the permittee shall continue to provide an alternative power source with which to sufficiently operate its treatment works (as defined at 40 CFR §122.2).





UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION 1  
1 CONGRESS STREET, SUITE 1100  
BOSTON, MASSACHUSETTS 02114-2023

February 9, 2000

Mr. William F. Williams, Town Manager  
Town of Northbridge, Northbridge Town Hall  
7 Main Street  
Whitinsville, Massachusetts 01588

Re: NPDES Permit No. MA0100722  
Minor Modification

Dear Mr. Williams:

It has come to our attention that the permit issued to your Town's water pollution control facility (WPCF) on September 30, 1999 included sludge requirements which are no longer applicable to this facility. Although the response to comments document that was attached to your final permit acknowledged that the on-site sludge disposal area was in the process of being capped and no longer used, we did not make the appropriate language change to your final permit.

Enclosed is a revised Page 7 reflecting the correct sludge language for this facility. Please substitute this page for the corresponding page in your final permit and discard pages 7 through 11, except for the reopener clause on Page 11. This change constitutes a minor modification of your NPDES Permit in accordance with 40 CFR Section 122.63(a). We have also attached a sludge compliance guidance document to help you in determining sludge monitoring and reporting requirements should you change your method of disposal in the future.

We regret any inconvenience or confusion this error may have caused. If you have any further questions, please contact George Papadopoulos of my staff at (617) 918-1579.

Sincerely,

A handwritten signature in black ink, appearing to read "B. Pitt".

Brian Pitt, Chief  
Massachusetts NPDES Permit Program Unit

Enclosure

cc: Linda Brolin, USEPA  
Bryant Firmin, MADEP  
James Madigan, Northbridge WPCF

**C. SLUDGE CONDITIONS**

1. The permittee shall comply with all existing federal & state laws and regulations that apply to sewage sludge use and disposal practices and with the CWA Section 405(d) technical standards.
2. The permittee shall comply with the more stringent of either the state or federal (40 CFR part 503), requirements.
3. The requirements and technical standards of 40CFR part 503 apply to facilities which perform one or more of the following use or disposal practices.
  - a. Land application - the use of sewage sludge to condition or fertilize the soil
  - b. Surface disposal - the placement of sewage sludge in a sludge only landfill
  - c. Sewage sludge incineration in a sludge only incinerator
4. The 40 CFR part 503 conditions do not apply to facilities which place sludge within a municipal solid waste landfill. These conditions also do not apply to facilities which do not dispose of sewage sludge during the life of the permit but rather treat the sludge (lagoons- reed beds), or are otherwise excluded under 40 CFR 503.6.
5. The permittee shall use and comply with the attached compliance guidance document to determine appropriate conditions. Appropriate conditions contain the following elements.
 

<ul style="list-style-type: none"> <li>• General requirements</li> <li>• Operational Standards (pathogen reduction requirements and vector attraction reduction requirements)</li> <li>• Management practices</li> <li>• Monitoring</li> </ul>	<ul style="list-style-type: none"> <li>• Pollutant limitations</li> <li>• Record keeping</li> <li>• Reporting</li> </ul>
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Depending upon the quality of material produced by a facility, all conditions may not apply to the facility.

6. The permittee shall monitor the pollutant concentrations, pathogen reduction and vector attraction reduction at the following frequency. This frequency is based upon the volume of sewage sludge generated at the facility in dry metric tons per year.

less than 290 --- 1/year	; 290 to less than 1500 --- 1/quarter	
1500 to less than 15000 --- 6/year	; 15000 + --- 1/month	

7. The permittee shall sample the sewage sludge using the procedures detailed in 40 CFR 503.8
8. The permittee shall submit an annual report containing the information specified in the guidance. Reports are due annually by February 19. Reports shall be submitted to the address contained in the reporting section of the permit.

10. The owner/operator of the surface disposal site shall develop and retain the following information for five years:

a. The following certification statement:

"I certify, under penalty of law, that the management practices in §503.24 and the vector attraction reduction requirement in [insert one of the requirements in §503.33(b)(9) through (b)(11) if one of those requirements is met] have been met. This determination has been made under my direct supervision in accordance with the system designed to ensure that qualified personnel properly gather and evaluate the information used to determine that the management practices [and the vector attraction reduction requirements if appropriate] have been met. I am aware that there are significant penalties for false certification including the possibility of fine and imprisonment."

b. A description of how the management practices in Paragraphs 4.a through j. are met.

c. Documentation that the requirements in Paragraphs 5.a through e are met.

d. A description of how the vector attraction reduction requirements are met, if the owner/operator is responsible for vector attraction reduction requirements.

11. The permittee shall report the information in Paragraphs 9.a through d annually on the effective date of this permit. Reports shall be submitted to EPA at the address in the Monitoring and Reporting section of the permit.

12. All sewage sludge sampling and analysis procedures shall be in accordance with the procedures detailed in Attachment E.

13. If the permittee is not the owner/operator of the surface disposal site, the permittee shall notify the owner/operator of the following:

- a. The requirements in Paragraphs 2.a through e;
- b. The management practices in Paragraphs 4.a through j;
- c. The requirements in Paragraphs 5.a through e;
- d. The requirement in Paragraph 8; and
- e. The record keeping requirements in Paragraph 10.a through d.

#### D. REOPENER CLAUSE

The EPA reserves the right to make appropriate revisions to this permit in order to establish any additional and/or modified effluent limitations, schedules of compliance, or other provisions which may be authorized under the CWA based on new information.

E. MONITORING AND REPORTING

1. Reporting

Monitoring results obtained during the previous month shall be summarized for each month and reported on separate Discharge Monitoring Report Form(s) postmarked no later than the 15th day of the month following the effective date of the permit.

Signed and dated originals of these, and all other reports required herein, shall be submitted to the Director and the State at the following addresses:

Environmental Protection Agency  
Water Technical Unit (SEW)  
P.O. Box 8127  
Boston, Massachusetts 02114

The State Agency is:

Massachusetts Department of Environmental Protection  
Central Regional Office  
627 Main Street  
Worcester, MA 01608.

Signed and dated toxicity test reports required by this permit shall be submitted to the State at:

Massachusetts Department of Environmental Protection  
Division of Watershed Management  
Watershed Planning and Permitting Section  
627 Main Street, 2nd Floor  
Worcester, Massachusetts 01608

F. STATE PERMIT CONDITIONS

1. This Discharge Permit is issued jointly by the U. S. Environmental Protection Agency (EPA) and the Massachusetts Department of Environmental Protection (DEP) under Federal and State law, respectively. As such, all the terms and conditions of this permit are hereby incorporated into and constitute a discharge permit issued by the Commissioner of the MA DEP pursuant to M.G.L. Chap.21, §43.
  
2. Each Agency shall have the independent right to enforce the terms and conditions of this Permit. Any modification, suspension or revocation of this Permit shall be effective only with respect to the Agency taking such action, and shall not affect the validity or status of this Permit as issued by the other Agency, unless and until each Agency has concurred in writing with such modification, suspension or revocation. In the event any portion of this Permit is declared, invalid, illegal or otherwise issued in violation of State law such permit shall remain in full force and effect under Federal law as an NPDES Permit issued by the U.S. Environmental Protection Agency. In the event this Permit is declared invalid, illegal or otherwise issued in violation of Federal law, this Permit shall remain in full force and effect under State law as a Permit issued by the Commonwealth of Massachusetts.

**ATTACHMENT A**  
**FRESHWATER CHRONIC**  
**TOXICITY TEST PROCEDURE AND PROTOCOL**

**I. GENERAL REQUIREMENTS**

The permittee shall conduct acceptable chronic (and modified acute) toxicity tests on three samples collected during the test period. The following tests shall be performed in accordance with the appropriate test protocols described below:

- **Daphnid (Ceriodaphnia dubia) Survival and Reproduction Test.**
- **Fathead Minnow (Pimephales promelas) Larval Growth and Survival Test.**

Chronic and acute toxicity data shall be reported as outlined in Section VIII. The chronic fathead minnow and daphnid tests can be used to calculate an LC50 at the end of 48 hours of exposure when both an acute (LC50) and a chronic (C-NOEC) test is specified in the permit.

**II. METHODS**

Methods to follow are those recommended by EPA in:

Lewis, P.A. et al. Short Term Methods For Estimating The Chronic Toxicity of Effluents and Receiving Water to Freshwater Organisms, Third Edition. Environmental Monitoring Systems Laboratory, U.S. Environmental Protection Agency, Cincinnati, OH. July 1994, EPA/600/4-91/002.

Any exceptions are stated herein.

**III. SAMPLE COLLECTION**

For each sampling event, three discharge samples shall be collected. Fresh samples are necessary for Days 1, 3, and 5 (see Section V. for holding times). The initial sample is used to start the test on Day 1, and for test solution renewal on Day 2. The second sample is collected for use at the start of Day 3, and for renewal on Day 4. The third sample is used for renewal on Days 5, 6, and 7 (or until termination for the Ceriodaphnia dubia test). The initial (Day 1) sample will be analyzed chemically (see Section VI). Day 3 and 5 samples will be held until test completion. If either the Day 3 or 5 renewal sample is of sufficient potency to cause lethality to 50 percent or more test organisms in any of the dilutions for either species, then a

chemical analysis shall be performed on the appropriate sample(s) as well.

Aliquots shall be split from the samples, containerized and preserved (as per 40 CFR Part 136) for chemical and physical analyses. The remaining samples shall be measured for total residual chlorine and dechlorinated (if detected) in the laboratory using sodium thiosulfate for subsequent toxicity testing. (Note that EPA approved test methods require that samples collected for metals analyses be preserved immediately after collection.) Grab samples must be used for pH, temperature, and total residual chlorine (as per 40 CFR Part 122.21).

Standard Methods for the Examination of Water and Wastewater also describes dechlorination of samples (APHA, 1992). Dechlorination can be achieved using a ratio of 6.7 mg/L anhydrous sodium thiosulfate to reduce 1 mg/L chlorine. A thiosulfate control (maximum amount of thiosulfate in lab control or receiving water) should also be run.

All samples held overnight shall be refrigerated at 4°C.

#### IV. DILUTION WATER

Grab samples of dilution water used for chronic toxicity testing shall be collected from the receiving water at a point upstream of the discharge free from toxicity or other sources of contamination. Avoid collecting near areas of obvious road or agricultural runoff, storm sewers or other point source discharges. An additional control (0% effluent) of a standard laboratory water of known quality shall also be tested.

If the receiving water diluent is found to be, or suspected to be toxic or unreliable, an alternate standard dilution water of known quality with a hardness, pH, conductivity, alkalinity, organic carbon, and total suspended solids similar to that of the receiving water may be substituted **AFTER RECEIVING WRITTEN APPROVAL FROM THE PERMIT ISSUING AGENCY(S)**. Written requests for use of an alternate dilution water should be mailed with supporting documentation to the following address:

Director  
Office of Ecosystem Protection  
U.S. Environmental Protection Agency-New England  
JFK Federal Building (CAA)  
Boston, MA 02203

It may prove beneficial to have the dilution water source screened for suitability prior to toxicity testing. EPA strongly urges that screening be done prior to set up of a full definitive toxicity test any time there is question about the dilution water's ability to support acceptable performance as outlined in the 'test acceptability' section of the protocol. See Section 7 of EPA/600/4-89/001 for further information.

#### V. TEST CONDITIONS AND TEST ACCEPTABILITY CRITERIA

EPA New England requires that fathead minnow tests be performed using four (not three) replicates of each control and effluent concentration because the non-parametric statistical tests cannot be used with data from only three replicates. Also, if a reference toxicant test was being performed concurrently with an effluent or receiving water test and fails, both tests must be repeated.

The following tables summarize the accepted daphnid and fathead minnow toxicity test conditions and test acceptability criteria:



**EPA NEW ENGLAND RECOMMENDED EFFLUENT TOXICITY TEST CONDITIONS FOR THE DAPHNID, CERIODAPHNIA DUBIA, SURVIVAL AND REPRODUCTION TEST<sup>1</sup>**

1. Test type:	Static, renewal
2. Temperature (°C):	25 ± 1°C
3. Light quality:	Ambient laboratory illumination
4. Photoperiod:	16 hr. light, 8 hr. dark
5. Test chamber size:	30 mL
6. Test solution volume:	15 mL
7. Renewal of test solutions:	Daily using most recently collected sample
8. Age of test organisms:	Less than 24 hr.; and all released within an 8 hr. period of each other.
9. Number of neonates per test chamber:	1
10. Number of replicate test chambers per treatment:	10
11. Number of neonates per test concentration:	10
12. Feeding regime:	Feed 0.1 ml each of YCT and concentrated algal suspension per exposure chamber daily.
13. Aeration:	None
14. Dilution water: <sup>2</sup>	Receiving water, other surface water, synthetic soft water adjusted to the hardness and alkalinity of the receiving water (prepared using either Millipore Milli-Q <sup>R</sup> or equivalent deionized water and reagent grade chemicals according to EPA chronic toxicity test manual) or deionized water combined with mineral water to appropriate hardness.

15. Effluent concentrations:<sup>3</sup> 5 effluent concentrations and a control. An additional dilution at the permitted effluent concentration (% effluent) is required if it is not included in the dilution series.
16. Dilution factor:  $\geq 0.5$
17. Test duration: Until 60% of control females have three broods (generally 7 days and a maximum of 8 days).
18. End points: Survival and reproduction
19. Test acceptability: 80% or greater survival and an average of 15 or more young/surviving female in the control solutions. At least 60% of surviving females in controls must produce three broods.
20. Sampling requirements: For on-site tests, samples are collected daily and used within 24 hr. of the time they are removed from the sampling device. For off-site tests a minimum of three samples are collected (i.e. days 1, 3, 5) and used for renewal (see Sec. III). Off-site tests samples must be first used within 36 hours of collection.
21. Sample volume required: Minimum 1 liter/day

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Footnotes:

1. Adapted from EPA/600/4-91/002.
2. Standard dilution water must have hardness requirements to generally reflect characteristics of the receiving water.
3. When receiving water is used for dilution, an additional control made up of standard laboratory dilution water (0% effluent) is required.

**EPA NEW ENGLAND RECOMMENDED EFFLUENT TEST CONDITIONS FOR THE  
FATHEAD MINNOW (PIMEPHALES PROMELAS) LARVAL SURVIVAL  
AND GROWTH TEST<sup>1</sup>**

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1. Test type: Static, renewal
2. Temperature (°C): 25 ± 1°C
3. Light quality: Ambient laboratory illumination
4. Photoperiod: 16 hr. light, 3 hr. dark
5. Test chamber size: 500 mL minimum
6. Test solution volume: Minimum 250 mL/replicate
7. Renewal of test concentrations: Daily using most recently collected sample.
8. Age of test organisms: Newly hatched larvae less than 24 hr. old
9. No. larvae/test chamber and control: 15 (minimum of 10)
10. No. of replicate chambers/concentration: 4
11. No. of larvae/concentration: 60 (minimum of 40)
12. Feeding regime: Feed 0.1 g newly hatched, distilled water-rinsed Artemia nauplii at least 3 times daily at 4 hr. intervals or, as a minimum, 0.15 g twice daily, 6 hrs. between feedings (at the beginning of the work day prior to renewal, and at the end of the work day following renewal). Sufficient larvae are added to provide an excess. Larvae fish are not fed during the final 12 hr. of the test.
13. Cleaning: Siphon daily, immediately before test solution renewal.
14. Aeration: None, unless dissolved oxygen (D.O.) concentration falls below 4.0 mg/L. Rate should be less than 100 bubbles/min.

15. Dilution water:<sup>2</sup> Receiving water, other surface water, synthetic soft water adjusted to the hardness and alkalinity of the receiving water (prepared using either Millipore Milli-Q<sup>R</sup> or equivalent deionized and reagent grade chemicals according to EPA chronic toxicity test manual) or deionized water combined with mineral water to appropriate hardness.
16. Effluent concentrations:<sup>3</sup> 5 and a control. An additional dilution at the permitted effluent concentration (% effluent) is required if it is not included in the dilution series.
17. Dilution factor:  $\geq 0.5$
18. Test duration: 7 days
19. End points: Survival and growth (weight)
20. Test acceptability: 80% or greater survival in controls: average dry weight per control larvae equals or exceeds 0.25 mg.
21. Sampling requirements: For on-site tests samples are collected and used within 24 hours of the time they are removed from the sampling device. For off-site tests a minimum of three samples are collected (i.e. days 1, 3, 5) and used for renewal (see Sec.IV). Off-site tests samples must be first used within 36 hours of collection.
22. Sample volume required: Minimum 2.5 liters/day

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Footnotes:

1. Adapted from EPA/600/4-91/002.
2. Standard dilution water must have hardness requirements to generally reflect characteristics of the receiving water.
3. When receiving water is used for dilution, an additional control made up of standard laboratory or culture water (0% effluent) is required.

## VI. CHEMICAL ANALYSIS

As part of each daily renewal procedure, pH, specific conductance, dissolved oxygen, and temperature must be measured at the beginning and end of each 24-hour period in each dilution and the controls. It is also recommended that total alkalinity and total hardness be measured in the control and highest effluent concentration on the Day 1, 3, and 5 samples. The following chemical analyses shall be performed for each sampling event.

<u>Parameter</u>	<u>Effluent</u>	<u>Diluent</u>	<u>Minimum Quanti- fication Level (mg/l)</u>
Hardness* <sup>1</sup>	x	x	0.5
Alkalinity	x	x	2.0
pH	x	x	--
Specific Conductance	x	x	--
Total Solids and Suspended Solids	x	x	--
Ammonia	x	x	0.1
Total Organic Carbon	x	x	0.5
Total Residual Chlorine (TRC)* <sup>2</sup>	x	x	0.05
Dissolved Oxygen	x	x	1.0
<u>Total Metals</u>			
Cd	x		0.001
Cr	x		0.005
Pb	x	x	0.005
Cu	x	x	0.0025
Zn	x	x	0.0025
Ni	x	x	0.004
Al	x	x	0.02
Mg, Ca	x	x	0.05

### Superscripts:

\*<sup>1</sup> Method 2340 B (hardness by calculation) from APHA (1992) Standard Methods for the Examination of Water and Wastewater. 18th Edition.

\*<sup>2</sup> Total Residual Chlorine

Either of the following methods from the 18th Edition of the APHA Standard Methods for the Examination of Water and Wastewater must be used for these analyses:

- Method 4500-CL E Low Level Amperometric Titration (the preferred method);
- Method 4500-CL G DPD Colorimetric Method.

or use USEPA Manual of Methods Analysis of Water and Wastes, Method 330.5.

### LC50 Median Lethal Concentration (Determined at 48 Hours)

#### Methods of Estimation:

- Probit Method
- Spearman-Kärber
- Trimmed Spearman-Kärber
- Graphical

Reference the flow chart on page 84 or page 172 of EPA 600/4-91/002 for the appropriate method to use on a given data set.

### Chronic No Observed Effects Concentration (C-NOEC)

#### Methods of Estimation:

- Dunnett's Procedure
- Bonferroni's T-Test
- Steel's Many-One Rank Test
- Wilcoxin Rank Sum Test

Reference the flow charts on pages 50, 83, 96, 172, and 176 of EPA 600/4-91/002 for the appropriate method to use on a given data set.

In the case of two tested concentrations causing adverse effects but an intermediate concentration not causing a statistically significant effect, report the C-NOEC as the lowest concentration where there is no observable effect. The definition of NOEC in the EPA Technical Support Document only applies to linear dose-response data.

## VIII. TOXICITY TEST REPORTING

A report of results will include the following:

- Description of sample collection procedures, site description;
- Names of individuals collecting and transporting samples, times and dates of sample collection and analysis on chain-of-custody; and
- General description of tests: age of test organisms, origin, dates and results of standard toxicant tests; light and temperature regime; other information on test conditions if different than procedures recommended. Reference toxicant test data should be included.
- All chemical/physical data generated. (Include minimum detection levels and minimum quantification levels.)
- Raw data and bench sheets.
- Provide a description of dechlorination procedures (as applicable).
- Any other observations or test conditions affecting test outcome.

## ATTACHMENT 1

### Chlorination System Report

Within six (6) months of the effective date of the permit, the permittee will submit a report documenting the effectiveness of the chlorination and dechlorination systems. The report will specifically address how flow variability and chlorine demand variability affect compliance with the TRC and fecal coliform limits at all times. Sampling data shall be provided to support conclusions on how hourly and daily flow and chlorine demand variability affects permit compliance. The report will include a description of the chlorination and dechlorination systems and the methods for dosage control. The report will identify all changes necessary to ensure compliance with the TRC and fecal coliform limits at all times, including equipment modifications and upgrades, operational procedures (including calibration procedures and alarm/response procedures), and sampling protocols. The report will include a schedule for implementing all of the necessary changes. An annual report shall be submitted on September 30 of each year summarizing all exceedances of the TRC and fecal coliform effluent limits during the previous year, the estimated or measured fecal coliform and chlorine discharge levels during the exceedance, and measures taken to fix the problem and to prevent future occurrences.

Information for Filing an Adjudicatory Hearing Request with  
the Commonwealth of Massachusetts  
Department of Environmental Protection

Within thirty days of the receipt of this letter the adjudicatory hearing request along with a valid check payable to the Commonwealth of Massachusetts in the amount of \$100 must be mailed to:

Commonwealth of Massachusetts  
Department of Environmental Protection  
P.O. Box 4062  
Boston, MA 02211

The hearing request to the Commonwealth will be dismissed if the filing fee is not paid, unless the appellant is exempt or granted a waiver.

The filing fee is not required if the appellant is a city, town (or municipal agency), county, district of the Commonwealth of Massachusetts, or a municipal housing authority. The Department may waive the adjudicatory hearing filing fee for a permittee who shows that paying the fee will create an undue financial hardship. A permittee seeking a waiver must file, along with the hearing request, an affidavit setting forth the facts believed to support the claim of undue financial hardship.



### HEARING REQUESTS

If you wish to contest any of the provisions of this permit, you may request a formal hearing within 30 days of receipt of this letter. The request should be submitted to the Regional Hearing Clerk at the following address:

Regional Hearing Clerk  
U.S. Environmental Protection Agency  
Office of Regional Counsel (RRC)  
John F. Kennedy Federal Building  
Room 2203  
Boston, MA 02203

Any request for a formal hearing must conform to the requirements of 40 C.F.R. §124.74 (b) and (c). You should also be aware that no issues can be raised at a hearing that were not previously raised on the draft permit unless good cause is shown. See 40 C.F.R. §124.76.

Copies of 40 C.F.R. §§124.74 and 124.76 are enclosed for your information.

### STAYS OF NPDES PERMITS

#### NEW SOURCE, NEW DISCHARGER, RECOMMENCING DISCHARGER

Should the Agency receive and grant a request for a formal hearing, you shall be without a permit pending final Agency action, unless an order authorizing operation is obtained from the Presiding Officer, in accordance with the provisions of 40 C.F.R. §§124.16 (a)(1) and 124.60 (a)(1) and (2).

#### EXISTING SOURCES

Should the Agency receive and grant a request for a formal hearing, the contested provisions of the permit will be stayed and will not become effective until the administrative review process is completed, in accordance with 40 C.F.R. §§124.16 and 124.60 (c). All uncontested provisions of the permit will be effective and enforceable in accordance with the provisions of 40 C.F.R. §124.60 (c)(5).

Copies of 40 C.F.R. §§124.16 and 124.60 are enclosed for your information.



COMMONWEALTH OF MASSACHUSETTS  
EXECUTIVE OFFICE OF ENVIRONMENTAL AFFAIRS  
DEPARTMENT OF ENVIRONMENTAL PROTECTION  
ONE WINTER STREET, BOSTON, MA 02108 617-292-5500

ARGEO PAUL CELLUCCI  
Governor

JANE SWIFT  
Lieutenant Governor

BOB DURAND  
Secretary

LAUREN A. LISS  
Commissioner

September 30, 1999

Brian Pitt, Chief  
Massachusetts NPDES Permit Program Unit  
EPA - New England - Region 1  
1 Congress Street, Suite 1100  
Boston, MA 02114-2023

Re: NPDES Permit MA0100722  
Water Quality Certification  
Town of Northbridge WWTF

Dear Mr. Pitt:

Your office has requested the Massachusetts Department of Environmental Protection to issue a water quality certification pursuant to Section 401(a) of the Federal Clean Water Act ("the Act") and 40 CFR 124.53 for the above referenced draft NPDES permit. The Department has reviewed the draft permit and has determined that the permit conditions will achieve compliance with sections 208(e), 301, 302, 303, 306, and 307 of the Federal Act, and with the provisions of the Massachusetts Clean Waters Act, M.G.L. c. 21, ss. 26-53, and regulations promulgated thereunder.

The Department hereby certifies the referenced permit.

Sincerely,

A handwritten signature in cursive script that reads 'Glenn Haas' followed by a circled set of initials 'LL'.

Glenn Haas, Director  
Division of Watershed Management

cc. Bryant Firmin  
File

This information is available in alternate format by calling our ADA Coordinator at (617) 574-6872.

## ATTACHMENT 1

### Chlorination System Report

Within six (6) months of the effective date of the permit, the permittee will submit a report documenting the effectiveness of the chlorination and dechlorination systems. The report will specifically address how flow variability and chlorine demand variability affect compliance with the TRC and fecal coliform limits at all times. Sampling data shall be provided to support conclusions on how hourly and daily flow and chlorine demand variability affects permit compliance. The report will include a description of the chlorination and dechlorination systems and the methods for dosage control. The report will identify all changes necessary to ensure compliance with the TRC and fecal coliform limits at all times, including equipment modifications and upgrades, operational procedures (including calibration procedures and alarm/response procedures), and sampling protocols. The report will include a schedule for implementing all of the necessary changes. An annual report shall be submitted on September 30 of each year summarizing all exceedances of the TRC and fecal coliform effluent limits during the previous year, the estimated or measured fecal coliform and chlorine discharge levels during the exceedance, and measures taken to fix the problem and to prevent future occurrences.

**ATTACHMENT B  
CLOSURE AND POST CLOSURE PLAN**

The closure and post closure plan shall describe how the sewage sludge unit will close and how it will be maintained for three years after closure. Listed below are some minimum elements the plan should address.

- A. General Information
  - Name, address, and telephone number of the owner/operator
  - Location of the site including size
  - Schedule for final closure
- B. Leachate collection system
  - How the system will be operated and maintained for three years after closure
  - Treatment and disposal of the leachate
- C. Methane Monitoring
  - Description of the system to monitor methane within the structures at the site and at the property line
  - Maintenance of the system
- D. Restriction of public access
  - Describe method of restricting public access for three years after the last surface disposal unit closes
- E. Other activities
  - Ground water monitoring
  - Maintenance and inspection schedules
  - Discussion of land use after cover
  - Copy of notification to subsequent land owner

**NOTIFICATION TO LAND OWNER**

The notification to the subsequent land owner shall include the following information:

- a. Name, address, and telephone number of the owner/operator of the surface disposal site.
- b. A map and description of the surface disposal site including locations of surface disposal units.
- c. An estimate of the amount of sewage sludge placed on the site and a description of the quality of the sludge.
- d. Results of methane gas monitoring and ground water monitoring.
- e. Discussion of the leachate collection system, if appropriate.
- f. Demonstration that the site was closed in accordance with closure plan.

ATTACHMENT C

Pathogens

Class B - Alternative 1 (503.32(b)(2))

- (i) Seven samples of the sewage sludge shall be collected at the time the sewage sludge is used or disposed.
- (ii) The geometric mean of the density of fecal coliform in the samples collected in (2)(i) of this subsection shall be less than either 2,000,000 Most Probable Number per gram of total solids (dry weight basis) or 2,000,000 Colony Forming Units per gram of total solids (dry weight basis).

Class B - Alternative 2 (503.32(b)(3))

Sewage sludge that is used or disposed shall be treated in one of the Processes to Significantly Reduce Pathogens described in Appendix B.

Class B - Alternative 3 (503.32(b)(4))

Sewage sludge that is used or disposed shall be treated in a process that is equivalent to a Process to Significantly Reduce Pathogens, as determined by the permitting authority.

A. Process to Significantly Reduce Pathogens (PSRP)

1. Aerobic digestion - Sewage sludge is agitated with air or oxygen to maintain aerobic conditions for a specific mean cell residence time at a specific temperature. Values for the mean cell residence time and temperature shall be between 40 days at 20 degrees Celsius and 60 days at 15 degrees Celsius.
2. Air drying - Sewage sludge is dried on sand beds or on paved or unpaved basins. The sewage sludge dries for a minimum of three months. During two of the three months, the ambient average daily temperature is above zero degrees Celsius.
3. Anaerobic digestion - Sewage sludge is treated in the absence of air for a specific mean cell residence time at a specific temperature. Values for the mean cell residence time and temperature shall be between 15 days at 35 to 55 degrees Celsius and 60 days at 20 degrees Celsius.

4. Composting - Using either the within vessel, static aerated pile, or windrow composting methods, the temperature of the sewage sludge is raised to 40 degrees Celsius or higher and remains at 40 degrees Celsius or higher for five days. For four hours during the five days, the temperature in the compost pile exceeds 55 degrees Celsius.
5. Lime stabilization - Sufficient lime is added to the sewage sludge to raise the pH of the sewage sludge to 12 after two hours of contact.

B. Processes to Further Reduce Pathogens (PFRP)

1. Composting - Using either the within vessel composting method or the static aerated pile composting method, the temperature of the sewage sludge is maintained at 55 degrees Celsius or higher for three days.

Using the windrow composting method, the temperature of the sewage sludge is maintained at 55 degrees or higher for 15 days or longer. During the period when the compost is maintained at 55 degrees or higher, there shall be a minimum of five turnings of the windrow.

2. Heat drying - Sewage sludge is dried by direct or indirect contact with hot gases to reduce the moisture content of the sewage sludge to 10 percent or lower. Either the temperature of the sewage sludge particles exceeds 80 degrees Celsius or the wet bulb temperature of the gas in contact with sewage sludge as the sewage sludge leaves the dryer exceeds 80 degrees Celsius.
3. Heat treatment - Liquid sewage sludge is heated to temperature of 180 degrees Celsius or higher for 30 minutes.
4. Thermophilic aerobic digestion - Liquid sewage sludge is agitated with air or oxygen to maintain aerobic conditions and the mean cell residence time of the sewage sludge is 10 days at 55 to 60 degrees Celsius.
5. Beta ray irradiation - Sewage sludge is irradiated with beta rays from an accelerator at dosages of at least 1.0 megarad at room temperature (ca. 20 degrees Celsius).
6. Gamma ray irradiation - Sewage sludge is irradiated with gamma rays for certain isotopes, such as Cobalt 60 and Cesium 137 at room temperature (c. 20 degrees Celsius).
7. Pasteurization - The temperature of the sewage sludge is maintained at 70 degrees Celsius or higher for 30 minutes or longer.

ATTACHMENT D

Vector attraction reduction

Alternative 1 - (503.33(b)(1))

The mass of volatile solids in the sewage sludge shall be reduced by a minimum of 38 percent.

Alternative 2 - (503.33(b)(2))

When the 38 percent volatile solids reduction requirement in §503.33(b)(1) cannot be met for an anaerobically digested sewage sludge, vector attraction reduction can be demonstrated by digesting a portion of the previously digested sewage sludge anaerobically in the laboratory in a bench-scale unit for 40 additional days at a temperature between 30 and 37 degrees Celsius. When at the end of the 40 days, the volatile solids in the sewage sludge at the beginning of that period is reduced by less than 17 percent, vector attraction reduction is achieved.

Alternative 3 - (503.33(b)(3))

When the 38 percent volatile solids reduction requirement in §503.33(b)(1) cannot be met for an aerobically digested sewage sludge, vector attraction reduction can be demonstrated by digesting a portion of the previously digested sewage sludge that has a percent solids of two percent or less aerobically in the laboratory in a bench-scale unit for 30 additional days at 20 degrees Celsius. When at the end of the 30 days, the volatile solids in the sewage sludge at the beginning of that period is reduced by less than 15 percent, vector attraction reduction is achieved.

Alternative 4 - (503.33(b)(4))

The specific oxygen uptake rate (SOUR) for sewage sludge treated in an aerobic process shall be equal to or less than 1.5 milligrams of oxygen per hour per gram of total solids (dry weight basis) at a temperature of 20 degrees Celsius.

Alternative 5 - (503.33(b)(5))

Sewage sludge shall be treated in an aerobic process for 14 days or longer. During that time, the temperature of the sewage sludge shall be higher than 40 degrees Celsius and the average temperature of the sewage sludge shall be higher than 45 degrees Celsius.

Alternative 6 - (503.33(b)(6))

The pH of sewage sludge shall be raised to 12 or higher by alkali addition and, without the addition of more alkali, shall remain at 12 or higher for two hours and then at 11.5 or higher for an additional 22 hours.

Alternative 7 - (503.33(b)(7))

The percent solids of sewage sludge that does not contain unstabilized solids generated in a primary wastewater treatment process shall be equal to or greater than 75 percent based on the moisture content and total solids prior to mixing with other materials.

Alternative 8 - (503.33(b)(8))

The percent solids of sewage sludge that contains unstabilized solids generated in a primary wastewater treatment process shall be equal to or greater than 90 percent based on the moisture content and total solids prior to mixing with other materials.

Alternative 9 - (503.33(b)(9))

- (a) Sewage sludge shall be injected below the surface of the land.
- (b) No significant amount of the sewage sludge shall be present on the land surface within one hour after the sewage sludge is injected.

Alternative 10 - (503.33(b)(10))

Sewage sludge applied to the land surface or placed on a surface disposal site shall be incorporated into the soil within six hours after application to or placement on the land.

Alternative 11 - (503.33(b)(11))

Sewage sludge placed on an active sewage sludge unit shall be covered with soil or other material at the end of each operating day.



ATTACHMENT E  
Sampling and Analysis

- (a) **Sampling:** Representative samples of sewage sludge that is applied to the land, placed on a surface disposal site, or fired in a sewage sludge incinerator shall be collected and analyzed.
- (b) **Analytical methods:** The following methods shall be used to analyze samples of sewage sludge.
- (1) **Enteric viruses** - ASTM Method D 499-89, "Standard Practice for Recovery of Viruses from Wastewater Sludge", Annual Book of ASTM Standards: Section 11, Water and Environmental Technology, 1992.
  - (2) **Fecal Coliform** - Part 9221 E or Part 9222 D, "Standard Methods for the Examination of Water and Wastewater", 18th edition, American Public Health Association, Washington, D.C., 1992.
  - (3) **Helminth ova** - Yanko, W.A., "Occurrence of Pathogens in Distribution and Marketing Municipal Sludges", EPA 600/1-87-014, 1987. NTIS PB 88-154273/AS, National Technical Information Service, Springfield, Virginia.
  - (4) **Inorganic pollutants** - Method SW-846 in "Test Methods for Evaluating Solid Waste", U.S. Environmental Protection Agency, November 1986.
  - (5) **Salmonella sp. bacteria** - Part 9260 D.1, "Standard Methods for the Examination of Water and Wastewater", 18th edition, American Public Health Association, Washington, D.C., 1992; or  
  
Kenner, B.B. and H.A. Clark, "Determination and Enumeration of Salmonella and Pseudomonas aeruginosa", J. Water Pollution Control Federation, 46(9):2163-2171, 1974.
  - (6) **Specific oxygen uptake rate** - Part 2710 B, "Standard Methods for the Examination of Water and Wastewater", 18th edition, American Public Health Association, Washington, D.C., 1992.
  - (7) **Total solids, fixed solids, and volatile solids** - Part 2540 G, Standard Methods for the Examination of Water and Wastewater", 18th edition, American Public Health Association, Washington, D.C., 1992.
- (c) **Percent volatile solids reduction** - Percent volatile solids reduction shall be calculated using a procedure in "Environmental Regulations and Technology- Control of Pathogens and Vectors in Sewage Sludge", EPA 525/R-92/013, U.S. Environmental Protection Agency, Cincinnati, Ohio, 1992.

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(September 1, 1993)

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SECTION A. GENERAL REQUIREMENTS

1. Duty to Comply

The permittee must comply with all conditions of this permit. Any permit noncompliance constitutes a violation of the Clean Water Act and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or for denial of a permit renewal application.

- a. The permittee shall comply with effluent standards or prohibitions established under Section 307(a) of the CWA for toxic pollutants and with standards for sewage sludge use or disposal established under Section 405 (d) of the CWA within the time provided in the regulations that establish these standards or prohibitions, even if the permit has not yet been modified to incorporate the requirement.
- b. The CWA provides that any person who violates Sections 301, 302, 306, 307, 308, 310, or 405 of the CWA or any permit condition or limitation implementing any of such sections in a permit issued under Section 402, or any requirement imposed in a pretreatment program approved under Sections 402 (a)(3) or 402 (b)(8) of the CWA is subject to a civil penalty not to exceed \$25,000 per day for each violation. Any person who negligently violates such requirements is subject to a fine of not less than \$2,500 nor more than \$25,000 per day of violation, or by imprisonment for not more than 1 year, or both. Any person who knowingly violates such requirements is subject to a fine of not less than \$50,000 per day of violation, or by imprisonment for not more than 3 years, or both. Note: See 40 CFR \$122.41(a)(2) for additional enforcement criteria.
- c. Any person may be assessed an administrative penalty by the Administrator for violating Sections 301, 302, 306, 307, 308, 318, or 405 of the CWA, or any permit condition or limitation implementing any of such sections in a permit issued under Section 402 of the CWA. Administrative penalties for Class I violations are not to exceed \$10,000 per violation, with the maximum amount of any Class I penalty assessed not to exceed \$25,000. Penalties for Class II violations

are not to exceed \$10,000 per day for each day during which the violation continues, with the maximum amount of any Class II penalty not to exceed \$125,000.

2. Permit Actions

This permit may be modified, revoked and reissued, or terminated for cause. The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance does not stay any permit condition.

3. Duty to Provide Information

The permittee shall furnish to the Regional Administrator, within a reasonable time, any information which the Regional Administrator may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit, or to determine compliance with this permit. The permittee shall also furnish to the Regional Administrator, upon request, copies of records required to be kept by this permit.

4. Recopener Clause

The Regional Administrator reserves the right to make appropriate revisions to this permit in order to establish any appropriate effluent limitations, schedules of compliance, or other provisions which may be authorized under the CWA in order to bring all discharges into compliance with the CWA.

For any permit issued to a treatment works treating domestic sewage (including "sludge-only facilities"), the Regional Administrator or Director shall include a recopener clause to incorporate any applicable standard for sewage sludge use or disposal promulgated under Section 405 (d) of the CWA. The Regional Administrator or Director may promptly modify or revoke and reissue any permit containing the recopener clause required by this paragraph if the standard for sewage sludge use or disposal is more stringent than any requirements for sludge use or disposal in the permit, or contains a pollutant or practice not limited in the permit.

Permit modification or revocation will be conducted according to 40 CFR §§122.62, 122.63, 122.64 and 124.5.

5. Oil and Hazardous Substance Liability

Nothing in this permit shall be construed to preclude the institution of any legal action or to relieve the permittee

from any responsibilities, liabilities, or penalties to which the permittee is or may be subject under Section 111 of the CWA, or Section 106 of the Comprehensive Environmental Response, Compensation and Liability Act of 1980 (CERCLA).

6. Property Rights

The issuance of this permit does not convey any property rights of any sort, nor any exclusive privileges.

7. Confidentiality of Information

a. In accordance with 40 CFR Part 2, any information submitted to EPA pursuant to these regulations may be claimed as confidential by the submitter. Any such claim must be asserted at the time of submission in the manner prescribed on the application form or instructions or, in the case of other submissions, by stamping the words "confidential business information" on each page containing such information. If no claim is made at the time of submission, EPA may make the information available to the public without further notice. If a claim is asserted, the information will be treated in accordance with the procedures in 40 CFR Part 2 (Public Information).

b. Claims of confidentiality for the following information will be denied:

- (1) The name and address of any permit applicant or permittee;
- (2) Permit applications, permits, and effluent data as defined in 40 CFR §2.302(a)(2).

c. Information required by NPDES application forms provided by the Regional Administrator under §122.21 may not be claimed confidential. This includes information submitted on the forms themselves and any attachments used to supply information required by the forms.

8. Duty to Reapply

If the permittee wishes to continue an activity regulated by this permit after its expiration date, the permittee must apply for and obtain a new permit. The permittee shall submit a new application at least 180 days before the expiration date of the existing permit, unless permission for a later date has been granted by the Regional Administrator. (The Regional Administrator shall not grant

permission for applications to be submitted later than the expiration date of the existing permit.)

9. Right of Appeal

Within thirty (30) days of receipt of notice of a final permit decision, any interested person, including the permittee, may submit a request to the Regional Administrator for an Evidentiary Hearing under Subpart E, or a Non-Adversary Panel Hearing under Subpart F, of 40 CFR Part 124, to reconsider or contest that decision. The request for a hearing must conform to the requirements of 40 CFR §124.74.

10. State Authorities

Nothing in Part 122, 123, or 124 precludes more stringent State regulation of any activity covered by these regulations, whether or not under an approved State program.

11. Other Laws

The issuance of a permit does not authorize any injury to persons or property or invasion of other private rights, nor does it relieve the permittee of its obligation to comply with any other applicable Federal, State, and local laws and regulations.

SECTION B. OPERATION AND MAINTENANCE OF POLLUTION CONTROLS

1. Proper Operation and Maintenance

The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the permittee to achieve compliance with the conditions of this permit and with the requirements of storm water pollution prevention plans. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of back-up or auxiliary facilities or similar systems only when the operation is necessary to achieve compliance with the conditions of the permit.

2. How to Halt or Reduce Not a Defense

It shall not be a defense for a permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit.

3. Duty to Mitigate

The permittee shall take all reasonable steps to minimize or prevent any discharge or sludge use or disposal in violation of this permit which has a reasonable likelihood of adversely affecting human health or the environment.

4. Bypass

a. Definitions.

- (1) "bypass" means the intentional diversion of waste streams from any portion of a treatment facility.
- (2) "Severe property damage" means substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.

b. Bypass not exceeding limitations.

The permittee may allow any bypass to occur which does not cause effluent limitations to be exceeded, but only if it also is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions of Paragraphs B.4.c and 4.d of this section.

c. Notice.

(1) Anticipated bypass.

If the permittee knows in advance of the need for a bypass, it shall submit prior notice, if possible at least ten days before the date of the bypass.

(2) Unanticipated bypass.

The permittee shall submit notice of an unanticipated bypass as required in Paragraph D.1.e (24-hour notice).

d. Prohibition of bypass.

- (1) Bypass is prohibited, and the Regional Administrator may take enforcement action against a permittee for bypass, unless:

signed, contemporaneous operating logs, or other relevant evidence that:

- (1) An upset occurred and that the permittee can identify the cause(s) of the upset;
- (2) The permitted facility was at the time being properly operated;
- (3) The permittee submitted notice of the upset as required in Paragraphs D.1.a and 1.e (24-hour notice); and
- (4) The permittee complied with any remedial measures required under B.3. above.

d. Burden of proof.

In any enforcement proceeding the permittee seeking to establish the occurrence of an upset has the burden of proof.

SECTION C. MONITORING AND RECORDS

1. Monitoring and Records

- a. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity.
- b. Except for records of monitoring information required by this permit related to the permittee's sewage sludge use and disposal activities, which shall be retained for a period of at least five years (or longer as required by 40 CFR Part 503), the permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this permit, and records of all data used to complete the application for this permit, for a period of at least 3 years from the date of the sample, measurement, report or application except for the information concerning storm water discharges which must be retained for a total of 6 years. This retention period may be extended by request of the Regional Administrator at any time.
- c. Records of monitoring information shall include:
  - (1) The date, exact place, and time of sampling or measurements;

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(c) Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage;

(b) There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass which occurred during normal periods of equipment downtime or preventive maintenance; and

(c) (i) The permittee submitted notices as required under Paragraph 4.c of this section.

(ii) The Regional Administrator may approve an anticipated bypass, after considering its adverse effects, if the Regional Administrator determines that it will meet the three conditions listed above in Paragraph 4.d of this section.

5. Upset

- a. Definition. "Upset" means an exceptional incident in which there is unintentional and temporary non-compliance with technology-based permit limitations because of factors beyond the reasonable control of the permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation.
- b. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology-based permit effluent limitations if the requirements of Paragraph B.5.c of this section are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review.
- c. Conditions necessary for a demonstration of upset.

A permittee who wishes to establish the affirmative defense of upset shall demonstrate, through properly

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- (2) The individual(s) who performed the sampling or measurements;
- (3) The date(s) analyses were performed;
- (4) The individual(s) who performed the analyses;
- (5) The analytical techniques or methods used; and
- (6) The results of such analyses.

d. Monitoring results must be conducted according to test procedures approved under 40 CFR Part 136 or, in the case of sludge use or disposal, approved under 40 CFR Part 136 unless otherwise specified in 40 CFR Part 503, unless other test procedures have been specified in the permit.

e. The Clean Water Act provides that any person who falsifies, tampers with, or knowingly renders inaccurate any monitoring device or method required to be maintained under this permit shall, upon conviction, be punished by a fine of not more than \$10,000, or by imprisonment for not more than 2 years, or both. If a conviction of a person is for a violation committed after a first conviction of such person under this paragraph, punishment is a fine of not more than \$20,000 per day of violation, or by imprisonment of not more than 4 years, or both.

2. Inspection and Entry

The permittee shall allow the Regional Administrator, or an authorized representative (including an authorized contractor acting as a representative of the Administrator), upon presentation of credentials and other documents as may be required by law, to:

- a. Enter upon the permittee's premises where a regulated facility or activity is located or conducted, or where records must be kept under the conditions of this permit;
- b. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this permit;
- c. Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this permit; and

d. Sample or monitor at reasonable times, for the purposes of assuring permit compliance or as otherwise authorized by the Clean Water Act, any substances or parameters at any location.

SECTION D. REPORTING REQUIREMENTS

1. Reporting Requirements

- a. Planned changes. The permittee shall give notice to the Regional Administrator as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required only when:
  - (1) The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in 40 CFR §122.29(b); or
  - (2) The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies neither to pollutants which are subject to the effluent limitations in the permit, nor to the notification requirements at 40 CFR §122.42(a)(1).
  - (3) The alteration or addition results in a significant change in the permittee's sludge use or disposal practices, and such alteration, addition or change may justify the application of permit conditions different from or absent in the existing permit, including notification of additional use or disposal sites not reported during the permit application process or not reported pursuant to an approved land application plan.

- b. Anticipated noncompliance. The permittee shall give advance notice to the Regional Administrator of any planned changes in the permitted facility or activity which may result in noncompliance with permit requirements.
- c. Transfers. This permit is not transferable to any person except after notice to the Regional Administrator. The Regional Administrator may require modification or revocation and reissuance of the permit to change the name of the permittee and incorporate such other requirements as may be necessary under the Clean Water Act. (See §122.61; in some cases, modification or revocation and reissuance is mandatory.)

d. Monitoring reports. Monitoring results shall be reported at the intervals specified elsewhere in this permit.

(1) Monitoring results must be reported on a Discharge Monitoring Report (DMR) or forms provided or specified by the Regional Administrator for reporting results of monitoring of sludge use or disposal practices.

(2) If the permittee monitors any pollutant more frequently than required by the permit using test procedures approved under 40 CFR Part 136 or, in the case of sludge use or disposal, approved under 40 CFR Part 136 unless otherwise specified in 40 CFR Part 503, or as specified in the permit, the results of this monitoring shall be included in the calculation and reporting of the data submitted in the DMR or sludge reporting form specified by the Regional Administrator.

(3) Calculations for all limitations which require averaging of measurements shall utilize an arithmetic mean unless otherwise specified by the Regional Administrator in the permit.

e. Twenty-four hour reporting.

(1) The permittee shall report any noncompliance which may endanger health or the environment. Any information shall be provided orally within 24 hours from the time the permittee becomes aware of the circumstances.

A written submission shall also be provided within 5 days of the time the permittee becomes aware of the circumstances. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance.

(2) The following shall be included as information which must be reported within 24 hours under this paragraph.

(a) Any unanticipated bypass which exceeds any effluent limitation in the permit. (See §122.41(g)).

(b) Any upset which exceeds any effluent limitation in the permit.

(c) Violation of a maximum daily discharge limitation for any of the pollutants listed by the Regional Administrator in the permit to be reported within 24 hours. (See §122.44(f).)

(3) The Regional Administrator may waive the written report on a case-by-case basis for reports under Paragraph D.1.e if the oral report has been received within 24 hours.

f. Compliance Schedules. Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of this permit shall be submitted no later than 14 days following each schedule data.

g. Other noncompliance.

The permittee shall report all instances of noncompliance not reported under Paragraphs D.1.d, D.1.e and D.1.f of this section, at the time monitoring reports are submitted. The reports shall contain the information listed in Paragraph D.1.g of this section.

h. Other information.

Where the permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Regional Administrator, it shall promptly submit such facts or information.

2. Signatory Requirement

a. All applications, reports, or information submitted to the Regional Administrator shall be signed and certified. (See §122.22)

b. The CWA provides that any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this permit, including monitoring reports or reports of compliance or non-compliance shall, upon conviction, be punished by a fine of not more than \$10,000 per violation, or by imprisonment for not more than 6 months per violation, or by both.

1. Availability of Reports

Except for data determined to be confidential under Paragraph A.8 above, all reports prepared in accordance with the terms of this permit shall be available for public inspection at the offices of the State water pollution control agency and the Regional Administrator. As required by the CWA, effluent data shall not be considered confidential. Knowingly making any false statement on any such report may result in the imposition of criminal penalties as provided for in Section 309 of the CWA.

SECTION E. OTHER CONDITIONS.

1. DEFINITIONS FOR INDIVIDUAL NPDES PERMITS INCLUDING STORM WATER REQUIREMENTS

For purposes of this permit, the following definitions shall apply.

Administrator means the Administrator of the United States Environmental Protection Agency, or an authorized representative.

Applicable standards and limitations means all State, interstate, and Federal standards and limitations to which a "discharge", a "sewage sludge use or disposal practice", or a related activity is subject to, including "effluent limitations", water quality standards, standards of performance, toxic effluent standards or prohibitions, "best management practices", pretreatment standards, and "standards for sewage sludge use and disposal" under Sections 301, 302, 303, 304, 306, 307, 308, 401, and 405 of CWA.

Application means the EPA standard national forms for applying for a permit, including any additions, revisions or modifications to the forms; or forms approved by EPA for use in "approved States," including any approved modifications or revisions.

Average - The arithmetic mean of values taken at the frequency required for each parameter over the specified period. For total and/or fecal coliforms and *Escherichia coli*, the average shall be the geometric mean.

Average monthly discharge limitation means the highest allowable average of "daily discharges" over a calendar month calculated as the sum of all "daily discharges" measured during a calendar month divided by the number of "daily discharges" measured during that month.

Average weekly discharge limitation means the highest allowable average of "daily discharges" over a calendar week, calculated as the sum of all "daily discharges" measured during a calendar week divided by the number of "daily discharges" measured during that week.

Best Management Practices (BMPs) means schedules of activities, prohibitions of practices, maintenance procedures, and other management practices to prevent or reduce the pollution of "waters of the United States." BMPs also include treatment requirements, operating procedures, and practices to control plant site runoff, spillage or leaks, sludge or waste disposal, or drainage from raw material storage.

Best Professional Judgment (BJP) means a case-by-case determination of Best Practicable Treatment (BPT), Best Available Treatment (BAT) or other appropriate technology-based standard based on an evaluation of the available technology to achieve a particular pollutant reduction and other factors set forth in 40 CFR §25.3 (d).

Class I Sludge Management Facility means any POTW identified under 40 CFR §403.8(a) as being required to have an approved pretreatment program (including such POTWs located in a state that has elected to assume local program responsibilities pursuant to 40 CFR §403.10(a)) and any other treatment works treating domestic sewage classified as a "Class I Sludge Management Facility" by the Regional Administrator, or, in the case of approved state programs, the Regional Administrator in conjunction with the State Director, because of the potential for its sludge use or disposal practices to adversely affect public health, and the environment.

Coal pile runoff means the rainfall runoff from or through any coal storage pile.

Composite Sample - A sample consisting of a minimum of eight grab samples collected at equal intervals during a 24-hour period (or lesser period as specified in the section on Monitoring and Reporting) and combined proportional to flow, or a sample continuously collected proportionally to flow over that same time period.

CONSTRUCTION ACTIVITIES. The following definitions apply to construction activities:

- (a) Commencement of construction is the initial disturbance of soils associated with clearing, grading, or excavating activities or other construction activities.



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(b) Dedicated portable asphalt plant is a portable asphalt plant located on or contiguous to a construction site and that provides asphalt only to the construction site that the plant is located on or adjacent to. The term dedicated portable asphalt plant does not include facilities that are subject to the asphalt emulsion effluent limitation guideline at 40 CFR Part 443.

(c) Dedicated portable concrete plant is a portable concrete plant located on or contiguous to a construction site and that provides concrete only to the construction site that the plant is located on or adjacent to.

(d) Final Stabilization means that all soil disturbing activities at the site have been completed, and that a uniform perennial vegetative cover with a density of 70% of the cover for unpaved areas and areas not covered by permanent structures has been established or equivalent permanent stabilization measures (such as the use of riprap, gabions, or geotextiles) have been employed.

(e) Runoff coefficient means the fraction of total rainfall that will appear at the conveyance as runoff.

Contiguous zone means the entire zone established by the United States under Article 24 of the Convention on the Territorial Sea and the Contiguous Zone.

Continuous discharge means a "discharge" which occurs without interruption throughout the operating hours of the facility except for infrequent shutdowns for maintenance, process changes, or similar activities.

CWA means the Clean Water Act (formerly referred to as the Federal Water Pollution Control Act or Federal Water Pollution Control Act Amendments of 1972) Pub. L. 92-500, as amended by Pub. L. 95-217, Pub. L. 95-576, Pub. L. 96-483 and Pub. L. 97-117; 33 U.S.C. §§1251 et seq.

Daily Discharge means the "discharge of a pollutant measured during a calendar day or any 24-hour period that reasonably represents the calendar day for purposes of sampling. For pollutants with limitations expressed in units of mass, the "daily discharge" is calculated as the total mass of the pollutant discharged over the day. For pollutants with limitations expressed in other units of measurements, the "daily discharge" is calculated as the average measurement of the pollutant over the day.

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Director normally means the person authorized to sign NPDES permits by EPA or the state or an authorized representative. Conversely, it also could mean the Regional Administrator or the State Director as the context requires.

Discharge Monitoring Report Form (DMR) means the EPA standard national form, including any subsequent additions, revisions, or modifications, for the reporting of self-monitoring results by permittees. DMRs must be used by "approved states" as well as by EPA. EPA will supply DMRs to any approved state upon request. The EPA national forms may be modified to substitute the State Agency name, address, logo, and other similar information, as appropriate, in place of EPA's.

Discharge of a pollutant means:

- (a) Any addition of any "pollutant" or combination of pollutants to "waters of the United States" from any "point source," or
- (b) Any addition of any pollutant or combination of pollutants to the waters of the "contiguous zone" or the ocean from any point source other than a vessel or other floating craft which is being used as a means of transportation (See "Point Source" definition).

This definition includes additions of pollutants into waters of the United States from: surface runoff which is collected or channelled by man; discharges through pipes, sewers, or other conveyances owned by a State, municipality, or other person which do not lead to a treatment works; and discharges through pipes, sewers, or other conveyances leading into privately owned treatment works.

This term does not include an addition of pollutants by any "indirect discharger."

Discharge Monitoring Report ("DMR") means the EPA uniform national form, including any subsequent additions, revisions, or modifications for the reporting of self-monitoring results by permittees. DMRs must be used by "approved states" as well as by EPA. EPA will supply DMRs to any approved state upon request. The EPA national forms may be modified to substitute the State Agency name, address, logo, and other similar information, as appropriate, in place of EPA's.

Effluent limitation means any restriction imposed by the Regional Administrator on quantities, discharge rates, and concentrations of "pollutants" which are "discharged" from "point sources" into "waters of the United States," the waters of the "contiguous zone," or the ocean.

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Effluent limitations guidelines means a regulation published by the Administrator under Section 304(b) of CWA to adopt or revise "effluent limitations."

EPA means the United States "Environmental Protection Agency."

Flow-weighted composite sample means a composite sample consisting of a mixture of aliquots collected at a constant time interval, where the volume of each aliquot is proportional to the flow rate of the discharge.

Grab Sample - An individual sample collected in a period of less than 15 minutes.

Hazardous Substance means any substance designated under 40 CFR Part 116 pursuant to Section 311 of CWA.

Indirect Discharger means a non-domestic discharger introducing pollutants to a publicly owned treatment works.

Interference means a discharge which, alone or in conjunction with a discharge or discharges from other sources, both:

- (a) Inhibits or disrupts the POTW, its treatment processes or operations, or its sludge processes, use or disposal; and
- (b) Therefore is a cause of a violation of any requirement of the POTW's NPDES permit (including an increase in the magnitude or duration of a violation) or of the prevention of sewage sludge use or disposal in compliance with the following statutory provisions and regulations or permits issued thereunder (or more stringent State or local regulations): Section 405 of the Clean Water Act (CWA), the Solid Waste Disposal Act (SWDA) (including Title II, more commonly referred to as the Resources Conservation and Recovery Act (RCRA), and including State regulations contained in any State sludge management plan prepared pursuant to Subtitle D of the SWDA), the Clean Air Act, the Toxic Substances Control Act, and the Marine Protection Research and Sanctuaries Act.

Landfill means an area of land or an excavation in which wastes are placed for permanent disposal, and which is not a land application unit, surface impoundment, injection well, or waste pile.

Land application unit means an area where wastes are applied onto or incorporated into the soil surface (excluding manure spreading operations) for treatment or disposal.

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Large and Medium municipal separate storm sewer system means all municipal separate storm sewers that are either: (i) located in an incorporated place (city) with a population of 100,000 or more as determined by the latest decennial Census by the Bureau of Census (these cities are listed in Appendix F and 40 CFR Part 122); or (ii) located in the counties with unincorporated urbanized populations of 100,000 or more, except municipal separate storm sewers that are located in the incorporated places, townships or towns within such counties (these counties are listed in Appendices H and I of 40 CFR 122); or (iii) owned or operated by a municipality other than those described in Paragraph (i) or (ii) and that are designated by the Regional Administrator as part of the large or medium municipal separate storm sewer system.

Maximum daily discharge limitation means the highest allowable "daily discharge" concentration that occurs only during a normal day (24-hour duration).

Maximum daily discharge limitation (as defined for the Steam Electric Power Plants only) when applied to Total Residual Chlorine (TRC) or Total Residual Oxidant (TRO) is defined as "Maximum Concentration or 'Instantaneous Maximum Concentration' during the two hours of a chlorination cycle (or fractions thereof) prescribed in the Steam Electric Guidelines, 40 CFR Part 423. These three synonymous terms all mean a value that shall not be exceeded" during the two-hour chlorination cycle. This interpretation differs from the specified NPDES permit requirement, 40 CFR §122.2, where the two terms of "Maximum Daily Discharge" and "Average Daily Discharge" concentrations are specifically limited to the daily (24-hour duration) values.

Municipality means a city, town, borough, county, parish, district, association, or other public body created by or under State law and having jurisdiction over disposal of sewage, industrial wastes, or other wastes, or an Indian tribe or an authorized Indian tribe organization, or a designated and approved management agency under Section 208 of CWA.

National Pollutant Discharge Elimination System means the national program for issuing, modifying, revoking and reissuing, terminating, monitoring and enforcing permits, and imposing and enforcing pretreatment requirements, under Sections 307, 402, 318, and 405 of CWA. The term includes an "approved program."

New discharger means any building, structure, facility, or installation:

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- (a) From which there is or may be a "discharge of pollutants";
- (b) That did not commence the "discharge of pollutants" at a particular "site" prior to August 13, 1979;
- (c) Which is not a "new source"; and
- (d) Which has never received a finally effective NPDES permit for discharges at that "site".

This definition includes an "indirect discharger" which commences discharging into "waters of the United States" after August 13, 1979. It also includes any existing mobile point source (other than an offshore or coastal oil and gas exploratory drilling rig or a coastal oil and gas developmental drilling rig) such as a seafood processing rig, seafood processing vessel, or aggregate plant, that begins discharging at a "site" for which it does not have a permit; and any offshore or coastal mobile oil and gas exploratory drilling rig or coastal mobile oil and gas developmental drilling rig that commences the discharge of pollutants after August 13, 1979, at a "site" under EPA's permitting jurisdiction for which it is not covered by an individual or general permit and which is located in an area determined by the Regional Administrator in the issuance of a final permit to be an area of biological concern. In determining whether an area is an area of biological concern, the regional Administrator shall consider the factors specified in 40 CFR §§ 125.122.(a)(1) through (10).

An offshore or coastal mobile exploratory drilling rig or coastal mobile developmental drilling rig will be considered a "new discharger" only for the duration of its discharge in an area of biological concern.

New source means any building, structure, facility, or installation from which there is or may be a "discharge of pollutants," the construction of which commenced:

- (a) After promulgation of standards of performance under Section 306 of CWA which are applicable to such source, or
- (b) After proposal of standards of performance in accordance with Section 306 of CWA which are applicable to such source, but only if the standards are promulgated in accordance with Section 306 within 120 days of their proposal.

NPDES means "National Pollutant Discharge Elimination System."

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Owner or operator means the owner or operator of any "facility or activity" subject to regulation under the NPDES programs.

Pass through means a discharge which exits the POTW into waters of the United States in quantities or concentrations which, alone or in conjunction with a discharge or discharges from other sources, is a cause of a violation of any requirement of the POTW's NPDES permit (including an increase in the magnitude or duration of a violation).

Permit means an authorization, license, or equivalent control document issued by EPA or an "approved State."

Person means an individual, association, partnership, corporation, municipality, State or Federal agency, or an agent or employee thereof.

Point source means any discernible, confined, and discrete conveyance, including but not limited to any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, concentrated animal feeding operation, landfill leachate collection system, vessel, or other floating craft, from which pollutants are or may be discharged. This term does not include return flows from irrigated agriculture or agricultural storm water runoff. (See §122.2)

Pollutant means dredged spoil, solid waste, incinerator residue, filter backwash, sewage, garbage, sewage sludge, munitions, chemical wastes, biological materials, radioactive materials (except those regulated under the Atomic Energy Act of 1954, as amended (42 U.S.C. §§2011 et seq.)), heat, wrecked or discarded equipment, rock, sand, cellar dirt and industrial, municipal, and agricultural waste discharged into water. It does not mean:

- (a) Sewage from vessels; or
- (b) Water, gas, or other material which is injected into a well to facilitate production of oil or gas, or water derived in association with oil and gas production and disposed of in a well, if the well used either to facilitate production or for disposal purposes is approved by authority of the State in which the well is located, and if the State determines that the injection or disposal will not result in the degradation of ground or surface water resources.

Primary industry category means any industry category listed in the NPDES settlement agreement (Natural Resources Defense Council et al. v. Train, 8 E.R.C. 2120 (D.D.C. 1976)),

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modified 12 E.R.C. 1413 (D.D.C. 1979)); also listed in Appendix A of 40 CFR Part 122.

Privately owned treatment works means any device or system which is (a) use to treat wastes from any facility whose operation is not the operator of the treatment works or (b) not a "POTW".

Process wastewater means any water which, during manufacturing or processing, comes into direct contact with or results from the production or use of any raw material, intermediate product, finished product, byproduct, or waste product.

Publicly Owned Treatment Works (POTW) means any facility or system used in the treatment (including recycling and reclamation) of municipal sewage or industrial wastes of a liquid nature which is owned by a "State" or "municipality."

This definition includes sewers, pipes, or other conveyances only if they convey wastewater to a POTW providing treatment.

Regional Administrator means the Regional Administrator, EPA, Region I, Boston, Massachusetts.

Secondary Industry Category means any industry category which is not a "primary industry category."

Section 313 water priority chemical means a chemical or chemical categories which are:

- (1) listed at 40 CFR 5172.65 pursuant to Section 313 of the Emergency Planning and Community Right-to-Know Act (EPCRA) (also known as Title III of the Superfund Amendments and Reauthorization Act (SARA) of 1986);
- (2) present at or above threshold levels at a facility subject to EPCRA Section 313 reporting requirements; and
- (3) satisfies at least one of the following criteria:
  - (1) are listed in Appendix D of 40 CFR Part 122 on either Table II (organic priority pollutants), Table III (certain metals, cyanides, and phenols) or Table V (certain toxic pollutants and hazardous substances);
  - (1) are listed as a hazardous substance pursuant to section 311(b)(2)(A) of the CWA at 40 CFR §116.4; or

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(11) are pollutants for which EPA has published acute or chronic water quality criteria.

Sludge means the liquid and solid material pumped from a septic tank, cesspool, or smaller domestic sewage treatment system, or a holding tank when the system is cleaned or maintained.

Sewage sludge means any solid, semisolid, or liquid residue removed during the treatment of municipal wastewater or domestic sewage. Sewage sludge includes, but is not limited to solids removed during primary, secondary, or advanced wastewater treatment, scum, septage, portable toilet pumpings, Type III Marine Sanitation Device pumpings (13 CFR Part 159), and sewage sludge products. Sewage sludge does not include grit or screenings, or ash generated during the incineration of sewage sludge.

Sewage sludge use or disposal practice means the collection, storage, treatment, transportation, processing, monitoring, use, or disposal of sewage sludge.

Significant materials includes, but is not limited to: raw materials; fuels; materials such as solvents, detergents, and plastic pellets; finished materials such as metallic products; raw materials used in food processing or production; hazardous substances designated under section 101(14) of CERCLA; any chemical the facility is required to report pursuant to EPCRA Section 313; fertilizers; pesticides; and waste products such as ashes, slag and sludge that have the potential to be released with storm water discharges.

Significant spills includes, but is not limited to: releases of oil or hazardous substances in excess of reportable quantities under section 311 of the Clean Water Act (see 40 CFR 110.10 and CFR 117.21) or Section 102 of CERCLA (see 40 CFR 300.4).

Sludge-only facility means any "treatment works treating domestic sewage" whose methods of sewage sludge use or disposal are subject to regulations promulgated pursuant to Section 405(d) of the CWA, and is required to obtain a permit under 40 CFR 122.1(b)(3).

State means any of the 50 States, the District of Columbia, Guam, the Commonwealth of Puerto Rico, the Virgin Islands, American Samoa, the Trust Territory of the Pacific Islands.

Storm Water means storm water runoff, snow melt runoff, and surface runoff and drainage.

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Storm water discharge associated with industrial activity means the discharge from any conveyance which is used for collecting and conveying storm water and which is directly related to manufacturing, processing or raw materials storage areas at an industrial plant. (See 40 CFR §122.26 (b)(14) for specifics of this definition).

Time-weighted composite means a composite sample consisting of a mixture of equal volume aliquots collected at a constant time interval.

Toxic pollutants means any pollutant listed as toxic under Section 307(a)(1) or, in the case of "sludge use or disposal practices", any pollutant identified in regulations implementing Section 405(d) of the CWA.

Treatment works treating domestic sewage means a POTW or any other sewage sludge or wastewater treatment devices or systems, regardless of ownership (including federal facilities), used in the storage, treatment recycling, and reclamation of municipal or domestic sewage, including land dedicated for the disposal of sewage sludge. This definition does not include septic tanks or similar devices.

For purposes of this definition, "domestic sewage" includes waste and wastewater from humans or household operations that are discharged to or otherwise enter a treatment works. In States where there is no approved State sludge management program under Section 405(f) of the CWA, the Regional Administrator may designate any person subject to the standards for sewage sludge use and disposal in 40 CFR Part 503 as a "treatment works treating domestic sewage", where he or she finds that there is a potential for adverse effects on public health and the environment from poor sludge quality or poor sludge handling, use or disposal practices, or where he or she finds that such designation is necessary to ensure that such person is in compliance with 40 CFR Part 503.

Waste pile means any noncontainerized accumulation of solid, nonflowing waste that is used for treatment or storage.

Waters of the United States means:

- (a) All waters which are currently used, were used in the past, or may be susceptible to use in interstate or foreign commerce, including all waters which are subject to the ebb and flow of the tide;
- (b) All interstate waters, including interstate "wetlands";
- (c) All other waters such as intrastate lakes, rivers, streams (including intermittent streams), mudflats,

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sandflats, "wetlands," sloughs, prairie potholes, wet meadows, playa lakes, or natural ponds the use, degradation, or destruction of which would affect or could affect interstate or foreign commerce including any such waters:

- (1) Which are or could be used by interstate or foreign travelers for recreational or other purposes;
- (2) From which fish or shellfish are or could be taken and sold in interstate or foreign commerce; or
- (3) Which are used or could be used for industrial purposes by industries in interstate commerce;
- (d) All impoundments of waters otherwise defined as waters of the United States under this definition;
- (e) Tributaries of waters identified in Paragraphs (a) through (d) of this definition;
- (f) The territorial sea; and
- (g) "Wetlands" adjacent to waters (other than waters that are themselves wetlands) identified in Paragraphs (a) through (f) of this definition.

Waste treatment systems, including treatment ponds or lagoons designed to meet the requirements of CWA (other than cooling ponds as defined in 40 CFR §423.11(m) which also meet the criteria of this definition) are not waters of the United States.

Whole Effluent Toxicity (WET) means the aggregate toxic effect of an effluent measured directly by a toxicity test. (See Abbreviations Section, following, for additional information.)

Wetlands means those areas that are inundated or saturated by surface or ground water at a frequency and duration sufficient to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions. Wetlands generally include swamps, marshes, bogs, and similar areas.

2. DEFINITIONS FOR NPDES PERMIT SLUDGE USE AND DISPOSAL REQUIREMENTS.

Active sewage sludge unit is a sewage sludge unit that has not closed.

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Anaerobic digestion is the biochemical decomposition of organic matter in sewage sludge into carbon dioxide and water by microorganisms in the presence of air.

Agricultural land is land on which a food crop, a feed crop, or a fiber crop is grown. This includes range land and land used as pasture.

Aeronomic rate is the whole sludge application rate dry weight basis) designed:

- (1) To provide the amount of nitrogen needed by the food crop, feed crop, fiber crop, cover crop, or vegetation grown on the land; and
- (2) To minimize the amount of nitrogen in the sewage sludge that passes below the root zone of the crop or vegetation grown on the land to the ground water.

Air pollution control device is one or more processes used to treat the exit gas from a sewage sludge incinerator stack.

Anaerobic digestion is the biochemical decomposition of organic matter in sewage sludge into methane gas and carbon dioxide by microorganisms in the absence of air.

Annual pollutant loading rate is the maximum amount of a pollutant that can be applied to a unit area of land during a 365 day period.

Annual whole sludge application rate is the maximum amount of sewage sludge (dry weight basis) that can be applied to a unit area of land during a 365 day period.

Apply sewage sludge or sewage sludge applied to the land means land application of sewage sludge.

Aquifer is a geologic formation, group of geologic formations, or a portion of a geologic formation capable of yielding ground water to wells or springs.

Auxiliary fuel is fuel use to augment the fuel value of sewage sludge. This includes, but is not limited to, natural gas, fuel oil, coal, gas generated during anaerobic digestion of sewage sludge, and municipal solid waste (not to exceed 30 percent of the dry weight of sewage sludge and auxiliary fuel together). Hazardous wastes are not auxiliary fuel.

Base flood is a flood that has a one percent chance of occurring in any given year (i.e., a flood with a magnitude equalled once in 100 years).

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Pulk sewage sludge is sewage sludge that is not sold or given away in a bag or other container for application to the land.

Contaminate an aquifer means to introduce a substance that causes the maximum contaminant level for nitrate in 40 CFR §141.11 to be exceeded in ground water or that causes the existing concentration of nitrate in ground water to increase when the existing concentration of nitrate in the ground water exceeds the maximum contaminant level for nitrate in 40 CFR §141.11.

Class I sludge management facility is any publically owned treatment works (POTW), as defined in 40 CFR §501.2, required to have an approved pretreatment program under 40 CFR §403.8 (a) (including any POTW located in a State that has elected to assume local program responsibilities pursuant to 40 CFR §403.10 (e) and any treatment works treating domestic sewage, as defined in 40 CFR §122.2, classified as a Class I sludge management facility by the EPA Regional Administrator, or, in the case of approved State Programs, the Regional Administrator in conjunction with the State Director, because of the potential for sewage sludge use or disposal practice to affect public health and the environmental adversely.

Control efficiency is the mass of a pollutant in the sewage sludge fed to an incinerator minus the mass of that pollutant in the exit gas from the incinerator stack divided by the mass of the pollutant in the sewage sludge fed to the incinerator.

Cover is soil or other material used to cover sewage sludge placed on an active sewage sludge unit.

Cover crop is a small grain crop, such as oats, wheat, or barley, not grown for harvest.

Cumulative pollutant loading rate is the maximum amount of an inorganic pollutant that can be applied to an area of land.

Density of microorganisms is the number of microorganisms per unit mass of total solids (dry weight) in the sewage sludge.

Dispersion factor is the ratio of the increase in the ground level ambient air concentration for a pollutant at or beyond the property line of the site where the sewage sludge incinerator is located to the mass emission rate for the pollutant from the incinerator stack.

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Displacement is the relative movement of any two sides of a fault measured in any direction.

Domestic septage is either liquid or solid material removed from a septic tank, cesspool, portable toilet, Type III marine sanitation device, or similar treatment works that receives only domestic sewage. Domestic septage does not include liquid or solid material removed from a septic tank, cesspool, or similar treatment works that receives either commercial wastewater or industrial wastewater and does not include grease removed from a grease trap at a restaurant.

Domestic sewage is waste and wastewater from humans or household operations that is discharged to or otherwise enters a treatment works.

Dry weight Basis means calculated on the basis of having been dried at 105 degrees Celsius (°C) until reaching a constant mass (i.e., essentially 100 percent solids content).

Fault is a fracture or zone of fractures in any materials along which strata on one side are displaced with respect to strata on the other side.

Feed crops are crops produced primarily for consumption by animals.

Fiber crops are crops such as flax and cotton.

Final cover is the last layer of soil or other material placed on a sewage sludge unit at closure.

Fluidized bed incinerator is an enclosed device in which organic matter and inorganic matter in sewage sludge are combusted in a bed of particles suspended in the combustion chamber gas.

Food crops are crops consumed by humans. These include, but are not limited to fruits, vegetables, and tobacco.

Forest is a tract of land thick with trees and underbrush.

Groundwater is water below the land surface in the saturated zone.

Holocene time is the most recent epoch of the Quaternary period, extending from the end of the Pleistocene epoch to the present.

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Hourly average is the arithmetic mean of all measurements, taken during an hour. At least two measurements must be taken during the hour.

Incineration is the combustion of organic matter and inorganic matter in sewage sludge by high temperatures in an enclosed device.

Industrial wastewater is wastewater generated in a commercial or industrial process.

Land application is the spraying or spreading of sewage sludge onto the land surface; the injection of sewage sludge below the land surface; or the incorporation of sewage sludge into the soil so that the sewage sludge can, either condition the soil or fertilize crops or vegetation grown in the soil.

Land with a high potential for public exposure is land that the public uses frequently. This includes, but is not limited to, a public contact site and a reclamation site located in a populated area (e.g., a construction site located in a city).

Land with a low potential for public exposure is land that the public uses infrequently. This includes, but is not limited to, agricultural land, forest and a reclamation site located in an unpopulated area (e.g., a strip mine located in a rural area).

Leachate collection system is a system or device installed immediately above a liner that is designed, constructed, maintained, and operated to collect and remove leachate from a sewage sludge unit.

Liner is soil or synthetic material that has a hydraulic conductivity of  $1 \times 10^{-7}$  centimeters per second or less.

Lower explosive limit for methane gas is the lowest percentage of methane gas in air, by volume, that propagates a flame at 25 degrees Celsius and atmospheric pressure.

Monthly average (incineration) is the arithmetic mean of the hourly averages for the hours a sewage sludge incinerator operates during the month.

Monthly average (Land Application) is the arithmetic mean of all measurements taken during the month.

Municipality means a city, town, borough, county, parish, district, association, or other public body (including an intermunicipal Agency of two or more of the foregoing entities) created by or under State law; an Indian tribe or

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an authorized Indian tribal organization having jurisdiction over sewage sludge management; or a designated and approved management Agency under section 200 of the CWA, as amended. The definition includes a special district created under State law, such as a water district, sewer district, sanitary district, utility district, drainage district, or similar entity, or an integrated waste management facility as defined in section 201(e) of the CWA, as amended, that has as one of its principal responsibilities the treatment, transport, use, or disposal of sewage sludge.

Other container is either an open or closed receptacle.

This includes, but is not limited to, a bucket, a box, a carton, and a vehicle or trailer with a load capacity of one metric ton or less.

Pasture is land on which animals feed directly on feed crops such as legumes, grasses, grain stubble, or stover.

Pathogenic organisms are disease-causing organisms. These include, but are not limited to, certain bacteria, protozoa, viruses, and viable helminth ova.

Permitting authority is either EPA or a State with an EPA-approved sludge management program.

Person is an individual, association, partnership, corporation, municipality, State or Federal agency, or an agent or employee thereof.

Person who prepares sewage sludge is either the person who generates sewage sludge during the treatment of domestic sewage in a treatment works or the person who derives a material from sewage sludge.

pH means the logarithm of the reciprocal of the hydrogen ion concentration. A measure of the acidity or alkalinity of a liquid or solid material.

Place sewage sludge or sewage sludge placed means disposal of sewage sludge on a surface disposal site.

Pollutant (as defined in sludge disposal requirements) is an organic substance, an inorganic substance, a combination of organic and inorganic substances, or pathogenic organism a that, after discharge and upon exposure, ingestion, inhalation, or assimilation into an organism either directly from the environment or indirectly by ingestion through the food chain, could on the basis of information available to the Administrator of EPA, cause death, disease, behavioral abnormalities, cancer, genetic mutations, physiological malfunctions (including malfunction in reproduction) or

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physical deformations in either organisms or offspring of the organisms.

Pollutant limit (for sludge disposal requirements) is a numerical value that describes the amount of a pollutant allowed per unit amount of sewage sludge (e.g., milligrams per kilogram of total solids); the amount of pollutant that can be applied to a unit area of land (e.g., kilogram per hectare); or the volume of a material that can be applied to a unit area of land (e.g., gallons per acre).

Public contact site is a land with a high potential for contact by the public. This includes, but is not limited to, public parks, ball fields, cemeteries, plant nurseries, turf farms, and golf courses.

Qualified ground-water scientist is an individual with a baccalaureate or post-graduate degree in the natural sciences or engineering who has sufficient training and experience in ground-water hydrology and related fields, as may be demonstrated by State registration, professional certification, or completion of accredited university programs, to make sound professional judgments regarding ground-water monitoring, pollutant fate and transport, and corrective action.

Range land is open land with indigenous vegetation.

Reclamation site is drastically disturbed land that is reclaimed using sewage sludge. This includes, but is not limited to, strip mines and construction sites.

Risk specific concentration is the allowable increase in the average daily ground level ambient air concentration for a pollutant from the incineration of sewage sludge at or beyond the property line of the site where the sewage sludge incinerator is located.

Runoff is rainwater, leachate, or other liquid that drains overland on any part of a land surface and runs off the land surface.

Seismic impact zone is an area that has a 10 percent or greater probability that the horizontal ground level acceleration to the rock in the area exceeds 0.10 gravity once in 250 years.

Sewage sludge is a solid, semi-solid, or liquid residue generated during the treatment of domestic sewage in a treatment works. Sewage sludge includes, but is not limited to, domestic septage; scum or solids removed in primary, secondary, or advanced wastewater treatment processes; and a material derived from sewage sludge. Sewage sludge does not

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include ash generated during the firing of sewage sludge in a sewage sludge incinerator or grit and screening generated during preliminary treatment of domestic sewage in treatment works.

Sewage sludge load rate is either the average daily amount of sewage sludge fired in all sewage sludge incinerators within the property line of the site where the sewage sludge incinerators are located for the number of days in a 365 day period that each sewage sludge incinerator operates, or the average daily design capacity for all sewage sludge incinerators within the property line of the site where the sewage sludge incinerators are located.

Sewage sludge incinerator is an enclosed device in which only sewage sludge and auxiliary fuel are fired.

Sewage sludge unit is land on which only sewage sludge is placed for final disposal. This does not include land on which sewage sludge is either stored or treated. Land does not include waters of the United States, as defined in 40 CFR §122.2.

Sewage sludge unit boundary is the outermost perimeter of an active sewage sludge unit.

Specific oxygen uptake rate (SOUR) is the mass of oxygen consumed per unit time per unit mass of total solids (dry weight basis) in sewage sludge.

Stack height is the difference between the elevation of the top of a sewage sludge incinerator stack and the elevation of the ground at the base of the stack when the difference is equal to or less than 65 meters. When the difference is greater than 65 meters, stack height is the creditable stack height determined in accordance with 40 CFR §51.100(ii).

State is one of the United States of America, the District of Columbia, the Commonwealth of Puerto Rico, the Virgin Islands, Guam, American Samoa, the Trust Territory of the Pacific Islands, the Commonwealth of the Northern Mariana Islands, and an Indian Tribe eligible for treatment as a State pursuant to regulations promulgated under the authority of section 518(e) of the CWA.

Store or storage of sewage sludge is the placement of sewage sludge on land on which the sewage sludge remains for two years or less. This does not include the placement of sewage sludge on land for treatment.

Surface disposal site is an area of land that contains one or more active sewage sludge units.

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Total hydrocarbons means the organic compounds in the exit gas from a sewage sludge incinerator stack measured using a flame ionization detection instrument referenced to propane.

Total solids are the materials in sewage sludge that remain as residue when the sewage sludge is dried at 103 to 105 degrees Celsius.

Treat or treatment of sewage sludge is the preparation of sewage sludge for final use or disposal. This includes, but is not limited to, thickening, stabilization, and dewatering of sewage sludge. This does not include storage of sewage sludge.

Treatment works is either a federally owned, publicly owned, or privately owned device or system use to treat (including recycle and reclaim) either domestic sewage or a combination of domestic sewage and industrial waste of a liquid nature.

Unstable area is land subject to natural or human-induced forces that may damage the structural components of an active sewage sludge unit. This includes, but is not limited to, land on which the soils are subject to mass movement.

Unstabilized solids are organic materials in sewage sludge that have not been treated in either an aerobic or anaerobic treatment process.

Vector attraction is the characteristic of sewage sludge that attracts rodents, flies, mosquitoes, or other organisms capable of transporting infectious agents.

Volatile solids is the amount of the total solids in sewage sludge lost when the sewage sludge is combusted at 550 degrees Celsius in the presence of excess air.

Wet electrostatic precipitator is an air pollution control device that uses both electrical forces and water to remove pollutants in the exit gas from a sewage sludge incinerator stack.

Wet scrubber is an air pollution control device that uses water to remove pollutants in the exit gas from a sewage sludge incinerator stack.

J. THE COMMONLY USED ABBREVIATIONS ARE LISTED BELOW.

BOD	Five-day biochemical oxygen demand unless otherwise specified
CBOD	Carbonaceous BOD

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